1	UNITED STATES OF AMERICA					
2	EASTERN DISTRICT OF MISSOURI EASTERN DIVISION					
3	MISSOURI STATE CONFERENCE OF) THE NATIONAL ASSOCIATION FOR)					
4	THE ADVANCEMENT OF COLORED) PEOPLE, REDDITT HUDSON,)					
5	F. WILLIS JOHNSON, and DORIS) BAILEY,)					
6) Plaintiffs,)					
7	vs.) No. 4:14-CV-2077 RWS					
8) FERGUSON-FLORISSANT SCHOOL)					
9	DISTRICT, and ST. LOUIS COUNTY) BOARD OF ELECTION COMMISSIONERS,)					
10	Defendants.)					
11	berendanes.					
12	BENCH TRIAL - VOLUME VI					
13	BEFORE THE HONORABLE RODNEY W. SIPPEL UNITED STATES DISTRICT JUDGE					
14 15	JANUARY 19, 2016					
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1 (The following proceedings were held in open court 2 on January 19, 2016 at 9:40 a.m.:) 3 THE COURT: Good morning. ALL ATTORNEYS: Good morning. 4 5 THE COURT: You ready? Who has cross over here? 6 Who has cross? I want to make sure you're ready. You've got 7 the pattern down after a week. If you'd call your next 8 witness, please. 9 MS. GABEL: Good morning, Your Honor. The District calls Dr. Courtney Graves. 10 THE COURT: If you would step forward, ma'am, and be 11 12 sworn. 13 You may proceed. 14 COURTNEY GRAVES, Ph.D., 15 Having been first duly sworn, was examined and testified as 16 follows: 17 DIRECT EXAMINATION 18 BY MS. GABEL: 19 Good morning. Q. 20 Good morning. Α. 21 My name is Angela Gabel. I represent the Ferguson-Florissant School District. Could you please state 22 23 your name for the record. Courtney Graves. 24 Α. 25 And do you live in the Ferguson-Florissant School

- 1 District?
- 2 A. Yes, I do.
- 3 Q. What's your address?
- 4 A. 3169 Santiago Drive, Florissant, Missouri 63033.
- 5 Q. Thank you. And would you describe your neighborhood as
- 6 racially integrated?
- 7 A. Yes.
- 8 Q. Okay. What percentage would you say is approximately
- 9 African American?
- 10 A. In the community that I live in, I live in an apartment
- 11 community, so I would say maybe about 75 to 85 percent
- 12 African American, and the rest is another denomination or
- 13 Caucasian.
- 14 Q. Thank you. Do you own your own home?
- 15 A. No.
- 16 Q. How long have you lived in the district?
- 17 A. I've lived in the district for about 14 years, give or
- 18 take a few.
- 19 Q. And what's your education?
- 20 A. I have a doctorate in education, counseling psychology;
- 21 I have my master's in psychology; and my bachelor's is also
- 22 in psychology.
- 23 Q. And what's your occupation?
- 24 A. Currently I serve as the clinical director or the
- 25 Director of Clinical Services at St. Vincent Home for

1 Children.

- 2 Q. Is that a new job?
- 3 A. Yes, that is as of November.
- 4 Q. Are you currently on the School Board of the District?
- 5 A. Yes, I am.
- 6 Q. And when were you elected?
- 7 A. I was elected last April of 2015.
- 8 Q. Do you have children?
- 9 A. Yes, I do.
- 10 Q. And do they attend school in the District?
- 11 A. Yes.
- 12 Q. Have you moved since your election in April 2015?
- 13 A. Yes, I have.
- 14 Q. What motivated you to run for School Board in 2015?
- 15 A. There are several things that motivated me to run for
- 16 School Board. It started off I was attending a School Board
- 17 meeting and Dr. McCoy was talking about the -- we just had a
- 18 tornado in the area in Berkeley and they were just talking
- about how some of the property owners left, and it was
- 20 talking about a lot of the financial things and how it was
- 21 impacting the school district. That was the first thought
- about when I was at that School Board meeting that I wanted
- 23 to run.
- 24 Then the second reason came after the Mike Brown
- 25 incident. There were a lot of people out protesting. And

for me, I'm a little scary so I wasn't the type to go out to protest. But I knew that I could do something to help my community and so I decided to run.

And then the last thing was that I was encouraged by my campaign manager to get out and run. She told me that I was -- she felt that I was ready. And I believed in her, so -- and I believed in myself, so that's why I decided to run. And just to make sure that my children had the best education possible.

- Q. How do you believe the School Board prior to your being elected responded to the situation regarding Michael Brown?
- A. They really took the safety of our children to heart.

 It was a little disheartening as a parent, though, because we missed a lot of days. We actually missed the first week of school because of the unrest in our community. But it was

really because of the safety.

- Q. Can you tell me what sort of activities you engaged in to get elected in 2015?
- A. It's a long list of activities. It first started with a pipeline, which was by the Shear Institute. It was like a course that I took basically on how to run. From there I attended various activities at the schools in the district. I went to black history programs at Berkeley Middle. I served pancakes at it was a probe event. I served pancakes. It was two forums that I went to. I had

- 1 billboards, knocked doors. Even for my son's spring break
- 2 they were actually out with my campaign manager knocking
- 3 doors. We did robo calls. I said the billboards. We had
- 4 T-shirts. I had a lot of endorsements from faculty at
- 5 different schools, from past board members. I think that was
- 6 about it. Oh, I had a web page, Facebook, Twitter. I did it
- 7 all.
- 8 Q. So did you work hard to win your election?
- 9 A. Extremely.
- 10 Q. You said a minute ago that you have a campaign manager.
- 11 Who was your campaign manager?
- 12 A. It started off at the beginning Nicole McCoy, she
- worked with me at the Salvation Army when I was working
- 14 there, but later on it was Judy Ferguson-Shaw.
- 15 Q. And why do you think people voted for you?
- 16 A. Because I was the best candidate.
- 17 Q. During your campaign was student discipline a subject
- 18 that was discussed?
- 19 \blacksquare A. I believe some people talked about it at one of the
- 20 forums.
- 21 Q. When candidates discussed discipline, do you believe
- 22 that it was actually a racial appeal for whites to vote
- 23 against black candidates or vice versa?
- 24 A. No.
- 25 Q. Did you use discipline as a campaign strategy?

- 1 A. No.
- Q. Do you believe that student discipline is an issue, a
- 3 | legitimate issue for a candidate for School Board?
- 4 A. Of course. I mean, I think it's an issue that plagues
- 5 our community and a lot of people are concerned about it.
- 6 And so if it's an issue that people are concerned about it,
- you will make it at least some form or fashion a part of your
- 8 platform I would think.
- 9 Q. And since you've been on the Board has the Board
- 10 discussed discipline?
- 11 A. Yes, I know we talked about -- we reviewed the Code of
- 12 Conduct policy.
- 13 Q. Did you seek the endorsement from the Ferguson-
- 14 Florissant National Education Association?
- 15 A. Yes, I did.
- 16 Q. Did they recruit you to run for office?
- 17 A. No. No.
- 18 Q. What was the process to seek the endorsement?
- 19 A. We received a letter in the mail asking if you would
- 20 | like the endorsement and for you to call. And from there you
- 21 will call and then they will schedule an interview, and then
- 22 you will go to the interview.
- 23 Q. And did they give you a list of questions with the
- 24 letter?
- 25 A. Yes, it was the questions that were asked actually at

- 1 the interview.
- 2 Q. And were you -- were you interviewed by a committee?
- 3 A. Yes, I was.
- 4 Q. And what was the approximate racial breakdown of that
- 5 committee?
- 6 A. I'm not exactly sure, I don't remember, but I know it
- 7 was a mixed group.
- 8 Q. Did you receive the FFNEA endorsement?
- 9 A. No, I did not.
- 10 Q. Who did?
- 11 A. Current School Board member Scott Ebert and Roger
- 12 Hines.
- 13 Q. And what is the race of Mr. Ebert?
- 14 A. Caucasian.
- 15 Q. And Mr. Hines?
- 16 A. African American.
- 17 Q. Do you believe that FFNEA's decision not to endorse you
- 18 had anything to do with your race?
- 19 A. No.
- 20 Q. Did any of the candidates tell you in 2015 that they
- 21 ran as a result of this lawsuit?
- 22 A. No.
- 23 Q. Did anyone tell you that they thought about running but
- 24 did not run for election because of this lawsuit?
- 25 A. No.

- Q. Did you have voters ask you about this lawsuit when you
- were campaigning in 2015?
- 3 A. No.
- 4 Q. Did you have voters tell you they were going to vote
- 5 differently because of the Michael Brown situation?
- 6 A. No.
- 7 Q. And do you know of anyone that decided not to run
- 8 because of Michael Brown?
- 9 A. No.
- 10 Q. Is race an important factor when you decide who to
- 11 support for the School Board?
- 12 A. No, I tend to look for the best candidate.
- 13 Q. Have you supported white candidates for the School
- 14 Board in the past?
- 15 A. Yes, I have.
- 16 Q. Have you supported African American candidates for
- 17 School Board?
- 18 A. Yes.
- 19 \blacksquare Q. Were you endorsed by any specific individuals for your
- 20 campaign?
- 21 A. Yes, I was. As I stated before, I was endorsed by past
- 22 School Board members, principals that I -- because I'm a
- 23 part of the -- I was a student in the Ferguson-Florissant
- 24 School District as well, so even past principals. My
- 25 treasurer was even my past principal.

- 1 Q. And who were some of the past School Board members that
- 2 endorsed you?
- 3 A. Jim Clark, Paul Schroeder, Les Lentz, Chuck Henson,
- 4 Doris Graham -- Dr. Doris Graham.
- 5 Q. And what was -- what is the race of Mr. Schroeder,
- 6 Clark, and Lentz?
- 7 A. Caucasian.
- 8 Q. And Henson and Graham?
- 9 A. African American.
- 10 Q. Do you remember which candidates were on the 2014 Grade
- 11 A for Change slate?
- 12 A. That was Dr. Thurman, F. Willis, Savala, Kimberly Benz,
- and I don't know who else was running.
- 14 Q. So there were four candidates on the Grade A for Change
- 15 slate?
- 16 A. Oh, the Grade A for Change slate, it was just three,
- 17 I'm sorry.
- 18 Q. That's okay. And, I'm sorry, who were the Grade A for
- 19 Change slate candidates, do you know?
- 20 A. Those was Dr. Paulette-Thurman, James Savala, and F.
- 21 Willis.
- 22 \mathbb{Q} . And who did you support in the 2014 election?
- 23 A. Dr. Thurman and Savala.
- 24 \blacksquare Q. Did you vote for all three seats that year or no?
- \square A. Oh, yes, and then the other one was Kimberly Benz.

- 1 | Q. And what race is Dr. Thurman?
- 2 A. African American.
- 3 Q. And Mr. Savala?
- 4 A. African American.
- 5 Q. And Ms. Benz?
- 6 A. Caucasian.
- 7 Q. Dr. Graves, do you vote?
- 8 A. Yes.
- 9 Q. Is there anything that prevents you from voting?
- 10 A. No.
- 11 Q. And you've registered to vote as well?
- 12 A. Correct, yes.
- 13 Q. Have you experienced any problems in participating in
- 14 the electoral process?
- 15 A. No.
- Q. Okay. So what do you think of at-large elections
- compared to smaller single member districts?
- 18 A. I would personally believe at-large elections are the
- 19 best election because it gives you the opportunity to choose
- 20 from a pool of candidates. And at that time you can kind of
- 21 weed out the ones that are not best fit for the school
- 22 district, and you can choose the best candidates. If we go
- 23 to a single district, it's almost like you get what you get,
- 24 whoever runs. If it's just only one person that runs, we're
- 25 kind of just stuck with that one person. And for our

district it wouldn't be best suited.

And if we are a district as we say we are moving to a one district united, it has to be the same for our School Board as well, that we are united at large. If we go into the single districts, we won't be able to do that. It will be people fighting for I would say our own turf or you'll fight for just your one area, not the whole district united, which we're moving forward to.

- O. What is one district united?
- A. I've coined that slogan from our new superintendent.

 At our back-to-school program this summer we got to do, it

 was really neat where it's this big huge puzzle, and every

 school piece was mentioned in the puzzle, and each person

 even in the community got to write on a puzzle piece and it

 all fit together as one district united. And that's

 basically what we're moving towards where everybody gets the

 same things, we're all teaching the same curriculum. We are

 becoming one district united.
 - Q. Which system do you believe ensures that the entire district is represented fairly?
- 21 A. An at-large district.
- Q. Do you believe that the School Board represents all communities within the district equally?
- 24 A. Yes.
- 25 Q. Okay. You said that you've moved since you were

elected last April. If the district was divided up into
seven smaller districts, could that have been a problem for
you?

- A. Yes, because I would have to see -- I would have to take out a map and I would have to figure out, okay, if I move here, would I be staying -- you know, if I -- it depends if I was like here, would I be in this board member's or can I keep my slot if I moved here. Because I am a renter, I might switch around. I mean, I know that I have the whole community of Ferguson-Florissant that I can move to currently the way it's set up, but if we did move to those member districts, I might have to choose an area where I wouldn't want to particularly stay in just to keep my seat.
- Q. And how do you think dividing the district up into seven subdistricts would affect the people that decide to run, the candidate pool?
- A. It can be anybody. If nobody is running, maybe just somebody be like, "Okay, well, I just want to run." And if there's not enough pool in that, we can just get anybody for the district, and that wouldn't be what is best for our children.
- Q. So currently the Board members have staggered terms.

 Do you think that's a good idea?
 - A. I think that's the best idea. Coming in as a new board member you learn a lot. And it's a lot that you have to

learn at that same time period. And if it's all new members coming in, we're going to miss something. And I know for me when we're sitting at our Board meetings, I always sit and I ask Rob, who has been a board member for awhile now, I'll always ask him, "Okay, well, what does that mean?" You know, "How do you do this or that?" And you have to learn from somewhere. And it's kind of hard to get all that information just going to conferences. So with the staggered terms you're there with veterans basically and you learn and you get mentored.

- Q. Do you think the School Board elections should be held in April or do you think another month would be better?
- A. I think April is a good time for the elections to be held. If it was say, for instance, in November during the Presidential elections, the School Board I would say is very, very important, and if it's during the Presidential election like in November, it will get buried under basically all the hype that will go on like at a November election. I think April elections it gives that opportunity for School Board elections to have that focus, and it can be that main important focus which is needed for our schools.
- Q. Do you know what bullet voting is?
- A. Yes.

- \square Q. What is it?
- 25 A. Basically bullet voting is where you choose one

- 1 particular candidate, if it's maybe like two slots open like
- 2 it was in my election, and then you put all your -- you only
- 3 cast one vote.
- 4 \ Q. Did you ask people to bullet vote for you as part of
- 5 your campaign?
- 6 A. Yes.
- 7 Q. Do you think that bullet voting is one of the reasons
- 8 you won?
- 9 A. Besides me being the best candidate, then in addition
- 10 to that, it helped out a lot. No offense, Scott.
- 11 Q. Is bullet voting something that only you can use?
- 12 A. No, anyone can use it.
- 13 Q. Since you've been on the Board have you seen the Board
- 14 ■ act in any way that would treat African American students
- 15 differently than white students?
- 16 A. No.
- 17 Q. Do you believe the Board listens to your perspective
- and takes it into account when it's making decisions?
- 19 A. Yes, I do.
- 20 \blacksquare Q. So the current superintendent was hired before you were
- 21 elected; is that right?
- 22 A. That's correct.
- 23 Q. Did you have any involvement in his hiring?
- 24 A. Not per se in his hiring, but I did attend one of the
- 25 forums that they had when they were down to the last two

- candidates for that position. And so as a parent I attended that event.
- 3 Q. What do you think of Dr. Davis?
- 4 A. He's awesome. I really feel that he is the
- 5 revitalization we need for our community, for our school.
- 6 And he is really passionate about what he is doing, and I
- 7 think that's what our School District needs, we need a jump
- 8 start to get us back on the right track.
- 9 Q. And how would you describe the Board's relationship
- 10 with Dr. Davis?
- 11 A. It's very -- we have a very open relationship. Any
- 12 time we call, check in, we're able to get basically the
- 13 things that we need done. And Dr. Davis is quick to say that
- 14 he has seven bosses, and we all work together.
- 15 Q. So do you believe the prior Board chose the best
- 16 candidate for the job?
- 17 A. Yes, I do.
- 18 Q. And I need to go back for just a minute. You said you
- 19 went to school in the district?
- 20 A. Yes, I started when I was in the fourth grade. I went
- 21 to Walnut Grove Elementary School. Then I went to Berkeley
- 22 Middle School. And I'm a graduate of the class of 1997 at
- 23 Berkeley Senior High School.
- 24 Q. Where are they located?
- 25 A. All in the Ferguson-Florissant School District.

1 MS. GABEL: That's all I have. 2 THE COURT: Any cross-examination? 3 MS. LAKIN: Yes, Your Honor. THE COURT: You ready? You may proceed. 4 5 CROSS-EXAMINATION 6 BY MS. LAKIN: 7 Good morning, Dr. Graves. 8 Α. Good morning. 9 My name is Sophia Lakin. I represent the Plaintiffs in 10 this case. As you may recall, we met at your deposition. I'm going to ask you just a few questions. 11 You testified during your direct that one of the 12 13 reasons you ran for the Board was because of the Michael 14 Brown shooting and subsequent protests; is that right? 15 Α. Yes. 16 And it was because you were fighting for equality, 17 right? 18 That was one of the reasons. Α. 19 And before your election to the Board in 2015, you'd 20 agree, wouldn't you, that African Americans did not have 21 adequate representation on the Board? 22 I felt that the best candidates or the best people Α. 23 wasn't on the Board in regards to -- it wouldn't just be

African American I would say. It needed to be candidates

such as myself, so that's why I ran.

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- Q. Okay. Dr. Graves, you sat for your deposition in this
- 2 case on July 1st, 2015, correct?
- 3 A. Correct.
- 4 Q. And you gave testimony at that time, correct?
- 5 A. Correct.
- Q. And you were under oath to tell the truth?
- 7 A. Yes.
- 8 Q. Did you tell the truth?
- 9 A. Yes.
- 10 Q. I'd like to direct your attention to page 34, line 7 of
- 11 your deposition transcript, which is now up on the screen.
- 12 You were asked this question and you gave this answer:
- "QUESTION: Now, at the time you ran, did you
- 14 believe that the African American community had adequate
- 15 representation on the Board?
- 16 "ANSWER: No."
- This was the testimony you gave under oath at your
- deposition; isn't that right?
- 19 A. Yes.
- 20 \blacksquare Q. In your experience as an African American you found
- 21 that you must be more qualified than others to get the same
- 22 position; isn't that right?
- 23 A. True.
- Q. Now, Dr. Graves, you're aware that the Board suspended
- 25 the District's former superintendent, Dr. McCoy, correct?

A. Correct.

- Q. And the community was upset at not knowing why the Board suspended Dr. McCoy; isn't that right?
 - A. Yes.
- Q. And you'd agree, wouldn't you, that even beyond

 Dr. McCoy there have been times while you've been on the

 Board when community members voiced concerns to the Board and

 do not get a response to those concerns?
 - A. At that time when I -- during -- and you're talking about during my deposition. At that time when I made that statement it was during -- we were talking about people not being heard in the community. And that was actually at -- during what I later found out is how our normal proceedings go where the people in the community get a portion of time where they can speak, and they get to basically voice any concerns. And we don't give any feedback after that. So that's when I said that people wasn't being heard, it was at that time because I didn't know how the process works.

So what I've later found out that that's how it works, that people can have any comments at the portion — at that portion of our Board meeting where they can speak. And I know that at that time I'd also said that I wanted it to be a way where we can possibly give that person some type of feedback to know that whatever it was that they discussed can — you know, that we made some type of decision.

- Q. And at that time during your deposition as you stated, did you state whether or not individuals were getting that feedback?

 MS. GABEL: Your Honor, we're outside of the scope
 - THE COURT: I'll give you some latitude on this.
- 7 MS. LAKIN: Thank you, Your Honor.
 - A. Can you reask that question?

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of direct.

- Q. During your deposition as you've just described you mentioned there were individuals who expressed concern that you believed that they should be getting feedback back after they expressed their concerns. At the time do you recall if they were getting that feedback?
- A. No, but I later found out that that's the way the process works, and that sometimes we can send stuff back in writing or add it as an agenda item.
- Q. Okay. And you didn't really attend Board meetings before you joined the Board; isn't that right?
- A. Yes, it was very sporadic.
- Q. As an African American resident of the district you don't know one way or another whether the district has become more African American in the past ten years; is that correct?
- A. I'm not understanding the question. Can you repeat that?
- MS. GABEL: I object. Again, this is outside of the

1 scope of direct.

THE COURT: I'll give you some latitude on this.

MS. LAKIN: Thank you, Your Honor.

BY MS. LAKIN:

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- Q. As an African American resident of the district, you don't know one way or the other whether the district has become more African American in the past ten years; is that right?
- 9 It has. I mean, I've not been in the district for 14 or 15 years. Not only did I go to school in the district but 10 I see in my kids' classrooms that the majority of the 11 students are African American. I mean, the majority of our 12 13 school is -- the school district is African American. I 14 believe when I was running I found some type of quote that we 15 were at least 85 percent African American. So I can see it 16 in our classrooms that the school district is predominantly 17 African American.
 - Q. And when you say "school district," you mean the enrollment in the schools; is that correct?
- 20 A. In the classrooms.
 - Q. You testified that race isn't important to you when you vote. But you'd agree, wouldn't you, that people in the district tend to vote along racial lines?
- A. I would hope that they vote for the best candidate. I can't speak to what other people vote for.

1 Can we go to your deposition, page 48, line 11. You can sort of see it already here. On line 11 the question is: 2 3 "QUESTION: Do you think people tend to vote along racial lines in the FFSD? 4 5 ANSWER: Yes." 6 This was the testimony you gave under oath at your 7 deposition; isn't that right? 8 Α. Yes. 9 This lawsuit was discussed on a radio show after your -- sometime in late January, early February last year, 10 right? 11 MS. GABEL: Your Honor, I object, outside of the 12 13 scope. 14 THE COURT: Sustained. 15 MS. LAKIN: Your Honor, she discussed during the 16 direct that no one mentioned the lawsuit. 17 THE COURT: I'll give you some latitude upon 18 recollection that there was some discussion about the lawsuit 19 not having any impact on last year's election. You may 20 proceed. 21 MS. LAKIN: Thank you. BY MS. LAKIN: 22 23 This lawsuit was discussed on a radio show in late January or early February of last year; is that right? 24 25 What radio show? Α.

- 1 Q. A talk radio panel on which you were a panelist.
- 2 A. Yes, it was.
- 3 \square Q. You testified a little about the 2014 campaign. You
- 4 don't recall whether race was an implicit part of the 2014
- 5 Board campaign, right?
- 6 A. I'm not understanding your question.
- 7 Q. During the 2014 campaign did you -- you do not remember
- 8 one way or the other whether race was an implicit part of
- 9 that campaign; is that right?
- 10 A. I'm not understanding what you mean by that question.
- 11 Q. Did campaigns -- you don't recall whether campaigns
- 12 used any subtle racial appeals during the campaign one way or
- 13 the other?
- 14 A. No, I don't think race was an issue.
- 15 Q. And you aren't aware that there are disparities in the
- 16 \parallel use of discipline in the district; is that right?
- 17 A. No.
- 18 Q. No, it's not right or no, you're not aware?
- MS. GABEL: Again, Your Honor, we didn't discuss
- 20 this on direct.
- 21 THE COURT: There was some discussion about
- 22 discipline. You may proceed.
- 23 A. I'm not aware.
- 24 Q. And you testified that you encouraged others to bullet
- 25 vote in your election?

1 A. Yes.

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- Q. And you haven't bullet voted in any other School Board election; isn't that right?
 - A. That's correct.

MS. LAKIN: Just a moment, Your Honor. No further questions. Thank you.

THE COURT: Thank you. Any redirect? Are you ready on the Plaintiffs' side? You may proceed.

REDIRECT EXAMINATION

- BY MS. GABEL:
- 11 Q. Dr. Graves, had you thought about running for the 12 School Board prior to the events involving Michael Brown?
- 13 A. Yes, I did.
- 14 Q. When was that?
- A. Like I said at the beginning of my testimony, when I
 was at a prior board meeting and Dr. McCoy was talking about
 the issues in regards to people leaving the district due to
 the tornado.
 - Q. Okay. And let's look back at your deposition. This is the page that you were just shown. And you were asked, line 7:

"Now, at the time that you ran, did you believe that the African American community had adequate representation on the Board?" And you answered, "No." "And is that part of the reason you ran for the Board?" And you answered?

- 1 A. "No."
- 2 Q. Is that correct?
- 3 A. Yes.
- Q. Do you believe that there is sufficient representation for the African American community?
- 6 MS. LAKIN: Objection, Your Honor. She's impeaching her own witness.

8 THE COURT: She's not, she's making it complete from your cross-examination.

BY MS. GABEL:

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- Q. I'd just like to make sure we get the entire testimony that you said from your deposition just to give, like the Judge said, a complete picture.
- So you were asked, "Do you believe that there is sufficient representation for the African American community on the Board now?" Did you say, "I would say for the makeup of the Board it doesn't matter what race it is. It should be people who are best qualified"?
- 19 A. Yes, and that's what I continue to say.
- 20 MS. GABEL: That's all I have.
- 21 THE COURT: Thank you, ma'am. You may step down.
- 22 THE WITNESS: Thank you.
- THE COURT: I appreciate your time. Anything
- 24 further on behalf of the Defendants?
- MS. ORMSBY: I'm sorry, Your Honor?

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THE COURT: Anything further on behalf of the
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      Defendants?
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               MS. ORMSBY: No, Your Honor. We rest.
               THE COURT: Does the Election Board elect to put on
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      any evidence?
               MS. FORSTER: No, Your Honor, not at this time.
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 7
               THE COURT: Yes, Mr. Rothert.
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               MR. ROTHERT: We have no rebuttal witnesses.
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               THE COURT: Very good. All right. The evidence
      is -- we'll proceed to closing. I was going to say the
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      evidence is complete, but I know better than just to assume I
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      know everything is complete in this case.
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               So we'll take a 20-minute recess, let everybody
14
      organize themselves, think about what happened rather than
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      just rush into it. So we'll proceed with closing arguments
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      at 10:35. Thank you very much.
               (Court in recess from 10:14 a.m. until 10:45 a.m.)
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               THE COURT: Ready for closing arguments? Who is
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      going to proceed on behalf of the Plaintiffs?
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               MS. EBENSTEIN: I am.
               THE COURT: Very good.
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               MS. EBENSTEIN: Good morning.
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               THE COURT: You have a play-by-play binder.
                                                            Thanks.
               MS. EBENSTEIN: Julie Ebenstein on behalf of
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      Plaintiffs. I will explain the presence of evidence about
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the preconditions and then Mr. Rothert is going to review the senate factors and the totality of circumstances.

THE COURT: Great.

MS. EBENSTEIN: Before I start with the *Gingles* preconditions, I just wanted to remind the Court of three factors that underlie all Section 2 claims.

First, that Section 2 only requires Plaintiffs to show — to prove that the process for electing School Board members has discriminatory results. Plaintiffs' claim is not premised on intentional discrimination and Plaintiffs have not discussed the intent of the Board or any other institution or party in the school district. Merely a showing of results can satisfy Section 2.

The second is that the Court needs to engage in a functional analysis of what actually happens in the district, not a hypothetical of what could happen.

And third is that the protections of Section 2 are broad to protect against racial discrimination.

Going through the *Gingles* factors one by one and beginning with *Gingles I. Gingles I* requires Plaintiff to show that the African American population in the school district is sufficiently large and geographically compact to constitute a majority in a single member district. Plaintiffs have clearly satisfied that requirement with their two illustrative plans. Those plans have a majority in four

of the seven districts, including a majority of over 60 percent in three out of the seven.

The illustrative plans comply with the constitutional requirements of one person, one vote and with the four principles of redistricting. They are compact and contiguous according to their reorg scores and what's called the eyeball test. They minimize splits between precincts and census blocks. They keep communities of interest together and they adhere to the state requirements of compact and contiguous districts.

The Gingles I requirement or the Gingles I standard should end there as Plaintiffs have satisfied it. But since the Defendants have raised some additional arguments related to the size of the black voting age population in the district, I'm going to address those as part of Gingles I.

Again, the requirements are straightforward and simply through our illustrative plans we've satisfied the requirements already.

Plaintiffs' claim seems to be that -- I'm sorry,

Defendants' claim seems to be that Plaintiffs have not

satisfied *Gingles I* based on their projections of the black

voting age population, which they believe is higher than

50 percent in the district.

This claim fails for two reasons. First of all, there is no supportable evidence that the black voting age

population is, in fact, over 50 percent of the district.

And, second, even if it were, that does not prohibit

Plaintiffs' claim, especially given the amount of racial disparities that we've shown are present.

As far as the Defendants not being able to support their argument that the black voting age population is over 50 percent, the reason is primarily the census data. The census data is presumptively accurate. It's used by Missouri state law to determine the population for purposes of representation. It's used by Eighth Circuit courts in adjudicating Section 2 claims. And, like I said, as a standard it's presumptively accurate, a presumption that Defendants have not overcome.

Defendants have put forward two sets of numbers to try to overcome the strong presumption that census data is accurate. One is the ACS data and the other are projections created by their expert.

As far as the ACS data, you heard testimony from Dr. Gordon that the ACS data is first only a 2 percent survey of the population, so it's not a full population count the way that the census is. Two, it's appropriately -- according to the Census Bureau, it's appropriately used for socioeconomic comparisons and determinations, not for population comparisons and determinations.

And he gave an example of some of the shortcomings

of ACS. For example, he showed that in St. Louis using the 2006 to 2009 ACS data there was an assumption that the population would increase by 2 percent. When the 2010 census data came out for the City of St. Louis, in fact, the population had decreased by 8 percent. So the ACS data is in many ways imperfect and can be unreliable. And the census acknowledges that by including ACS data with a margin of error.

The margin of error -- the Defendants in this case haven't established that the ACS data, the margin of error for the ACS data, the confidence interval, is outside of the census numbers.

So, for instance, going from the census data to the ACS data, the difference in the black voting age population is only 283 people if you look at single race black, or 528 people if you look at Dr. Rodden's projections for any part black. The confidence interval for the —— or the margin of error for the ACS numbers is, in fact, 2,458 people for the population overall, and would likely be a larger percent of a voting age population determination since that's a smaller sample and a smaller number. So Defendants have not overcome this presumption that the total count of the population should be the count that's used.

As far as Dr. Rodden's projected estimates for where the current population stands, there is a number of reasons

that they should not be relied upon. First, again, there's a small sample for ACS, which does not give the age breakdown for those who report having two or more races. Dr. Rodden has made an estimate of which part of that census category or that ACS category is any part black and incorporated that into his estimates or projections without reporting the margin of error.

He doesn't include a margin of error in any part of his projections, so unlike the ACS, we cannot even determine how accurate or inaccurate those projections might be.

And there are other small consistencies —
inconsistencies, again, at the margins. For instance, in
Dr. Cooper's report he explains that the Board of Elections'
designation of the district is slightly different than the
Census Bureau's designation. It's only a few hundred people,
but, again, as Defendants are arguing that we're a few people
above the 50 percent line, those small changes become even
more significant.

Now, for a few reasons even if the voting age population were above 50 percent, that wouldn't preclude Plaintiffs' claim. Vote dilution claims are not prohibited simply because there's a numerical majority. Black voters in the district still can lack real opportunities to elect candidates of their choice. And I believe in the last week we've shown a lot of examples of that. Three circuit courts

have looked at this issue of whether or not there's a per se bar, and all have determined that a population above 50 percent does not --

THE COURT: I assume you're not including the Ninth Circuit, right?

MS. EBENSTEIN: No, not including the Ninth Circuit. The Fourth, Eleventh, and Second Circuit have determined, and the Ninth Circuit has cited it in a footnote, that having more than 50 percent population does not preclude this sort of claim. And, in fact, in the Fifth Circuit one of those cases looked not at the population but at the registered voter population. So it already implicitly took into account some of the other barriers that might come up.

Those barriers that may come up, and I think that
Fifth Circuit case is significant because in FFSD the
50 percent mark is even less significant due to some of the
other considerations that have come out over the course of
the trial. First is that turnout in FFSD is lower for black
residents than for white residents. Dr. Kimball did an
analysis that showed a lower level of turnout among black
residents. And Dr. Rodden's own analysis showed that in 11
out of 12 elections that he analyzed, the turnout was either
lower -- the black turnout was either lower or equal to the
white turnout. Only in one of those 12 elections did he
determine that the estimate of the black turnout was, in

fact, higher.

And those numbers have some -- there are some additional considerations with those numbers. First of all, we know at least in the state as a whole that the black registration rate is lower than the white registration rate. For black residents the registration rate is 67.1 percent, and for white residents it's 72.2 percent. Dr. Rodden determined turnout as the number of people who cast a ballot over the number who are registered in the district. So his numbers actually may overcount the turnout among black voters since they don't consider the differential in registration rates.

On top of that Dr. Gordon testified that due to disparities in felon disenfranchisement, specifically of the 100,000 people who are on some sort of oversight, prison oversight, 60,000 or so of them are on probation and parole living in their home community. As is generally acknowledged, felony convictions and the loss of voting rights related to felony convictions impacts black voters and residents more harshly than it does white voters and residents.

So for those three reasons, even if black voters had crossed the 50 percent line, they don't have the same electoral opportunities as white voters may have.

Another issue that Defendants brought up in terms of

Gingles I was that Plaintiffs have not shown how effective our illustrative plans are. Again, that's not a requirement of Gingles I, but we did produce evidence from Dr. Gordon — or first off, Mr. Cooper's plans show over 60 percent black voting age population in three of the seven districts, over 50 percent in one of the seven districts. So in four districts there's a majority and a greater or much greater majority than what Defendants claim there is in the at-large district overall. If nothing else the single member districts based on that showing population—wise would be more effective.

The second Defendants' analysis of effectiveness in their response to Dr. Cooper is in many ways unreliable. It assumes that black candidates are candidates of choice when it counts up how many people would win under Dr. Cooper's illustrative plans versus the current at-large district. And it doesn't consider the differential in each of those districts and the security with which a candidate could be successful.

Again, the *Gingles I* is clearly satisfied. But in terms of those two arguments Plaintiffs have shown that they are either not relevant or have shown that they fail based on the facts that we've presented.

Coming to Gingle II --

THE COURT: Well, let's stop a second. I asked

Dr. Kimball myself that given all these factors, disenfranchisement, at-will voter registration rates, at what percentage of the voting age population the African American population would need to be before we knew they could exercise the majority just as a matter of course. And he said he didn't know. What do I do with that?

MS. EBENSTEIN: Well, I know that he hasn't made that calculation, and there's generally not a single numerical threshold.

THE COURT: No, but you could take out the difference in registration and the estimate of disenfranchisement and extrapolate that across the voting age population and make a determination as to what percentage of the voting age population African Americans would need to be before you completely believe the playing field was level.

Right?

MS. EBENSTEIN: Yes.

THE COURT: But nobody has done that.

MS. EBENSTEIN: No, I think during the remedial phase if there are different plans proposed, effectiveness would be a part of it. And either calculating, maybe not one given percentage that could carry across other school districts, but certainly calculating or explaining to you the factors in FFSD that would lead to an effective district and where that number would be would all be done at the remedial

stage.

Courts have at different points used a 60 or 65 percent number. But, again, it makes more sense at the remedial stage to factor in the specifics of the FFSD when making that determination.

As far as *Gingles II*, we've shown throughout the week that black and white voters have divergent preferences as to who they want to represent them on the school board. And when you consider that in the face of racial disparities in the district, it's prevented African American voters from having an equal opportunity to elect their candidates of choice.

Gingles II requires that voting is racially polarized, which put simply means black and white voters vote differently. And Gingles III requires that candidates preferred by black voters usually lose. We've shown both of these things, primarily through Dr. Engstrom's testimony.

First, it's important to consider which elections are probative in making these considerations. And both courts in the Eighth Circuit and the explanation of the witnesses have shown that recent endogenous and interracial elections are the most probative in highlighting the patterns among voters and whether or not they vote differently from voters of another race.

There has been according to Dr. Engstrom a

consistent relationship between the race of the voter and the candidates they choose. In this particular instance the candidates of choice have primarily been African American and have been African American since 2011. However, black voters could certainly prefer any candidate that they wish. The question is based on these EI estimates who they've shown that they do prefer in the school district.

For that reason the difference in voting patterns between black and white voters, racial -- voting in the district for School Board is racially polarized. There's a consistent relationship between race of the voter and the way they vote, and black and white voters vote differently.

To move on to *Gingles III*, *Gingles III* is met where the white majority vote sufficiently as a block to enable it in the absence of special circumstances, usually to defeat the minority preferred candidate. And as the case *Bone Shirt* lays out, that's determined through three inquiries: One, identifying the minority preferred candidate; two, determining whether the white majority votes has a block to defeat that candidate; and, three, determining whether there are any special circumstances.

Now, the parties have put forward a number of different methods for identifying the candidate of choice, and Plaintiffs satisfied *Gingles III* under any of those three determinations. The case-by-case approach that Plaintiffs

have put forward is the legally appropriate approach to take. There is no -- as courts have held, there's no blanket definition of minority preferred candidate, it is a determination made on an election-by-election basis. And it typically requires both a statistical and a nonstatistical analysis.

Dr. Engstrom identified eight candidates of choice since 2011, and he did that based on three principles:

First, candidates' level of support must be statistically significantly higher than a candidate who is not a preferred candidate. So, for instance, if we identify choice of preference No. 1 as a candidate of choice and you can tell that there is a statistically significant difference between them and the next preferred candidate, that next preferred candidate should not be considered a candidate of choice.

Another consideration Dr. Engstrom made was that those considered a candidate of choice had a substantially higher level of support. So we don't just say that anyone who is in the top end number of seats that are up for election becomes a candidate of choice, we have to actually look at the numbers. Part of the reason for that, as he explained, is that black voters or any voters are not required to prefer as many candidates as there are seats in the election, which is why this case-by-case approach is so important.

The third principle that Dr. Engstrom explained is that voters should have an opportunity to elect candidates from within their own racial group if they show a preference for candidates within their own racial group. So courts should be skeptical of attempts to characterize a second choice winning white candidate as a candidate of choice when the first choice clear preferred candidate is an African American candidate. Based on Defendants' method for counting candidates of choice, there's certainly a pattern of adding the identification of white lesser preferred candidates as —to count as a success among black voters, when black voters have actually shown a strong preference towards voting within their racial group.

Next white voters usually vote as a block to defeat the black preferred candidates. And, again, Dr. Engstrom showed eight candidates that he identified as candidates of choice, only two of whom were elected. The percentage of black preferred candidates who are successful is, in fact, decreasing. Only seven out of the 19 preferred — black preferred candidates in contested elections were successful since 2000 as compared to 19 of 20 white preferred candidates. In the past five — in the past decade, four of 12 black preferred candidates were elected. And then in the past five years that Dr. Engstrom analyzed only two of eight black preferred candidates were elected.

THE COURT: But the two were in the last two elections.

MS. EBENSTEIN: Right, which brings us to special circumstances that have affected the lasts two elections. But I just wanted to mention one more thing, which is that there does not need to be a showing of no crossover voting at all. You don't need perfect polarization between black and white voters such that not a single white candidate votes — excuse me, a white voter votes for a black candidate. There simply needs to be sufficient lack of white crossover voting or white voting as a block to usually defeat the black preferred candidate.

And I also just wanted to note the possibility that's come up of single shop voting. Straightforwardly it's — if black voters are required to give up half of their voting rights and single shot vote in order to elect their candidates of choice when white voters are not, certainly that's not an equal opportunity to participate, first of all. Second of all, even when black voters have done that, for example, in the 2012 election, it was ineffective, the two white candidates were still elected over black voter single shot choice of a candidate.

And then as far as the 2015 election, there are special circumstances present, the first of which is commonly recognized in Section 2 cases, which is that it's a

post-litigation election. That can change both who runs for office, the candidate pool, and the voting patterns.

Dr. Engstrom said in his report in his roughly 40 years as an

expert he doesn't recall a post-litigation election that

departed as dramatically from previous elections.

Now, Defendants have presented the recent success of two black candidates as a shift attributable to the addition of a few hundred -- or not even addition, addition of a few hundred black residents into the pool of the voting age population in the district. That doesn't quite make sense. The fact that a few people may have turned 18 among the black population or that some people, 18-year-olds or others may have left from among the white population doesn't account for this vast dramatic change in the voting behavior.

More likely it's two things; a post-litigation election and the events of the summer of 2014, the shooting of Michael Brown, which very much brought national attention and a number of other changes that haven't been seen before into the school district. Because of those special circumstances, the election is not an indication of the usual patterns in the district and should be discounted as less probative.

If you don't have any questions, I'll have my colleague --

THE COURT: I'll save them to the end out of

fairness to your presentation. 1 2 MS. EBENSTEIN: All right. Thank you. 3 THE COURT: Mr. Rothert. MR. ROTHERT: Good morning, Your Honor. I'm going 4 5 to talk about the Senate Factors, there are only nine and I have 15 minutes, so no problem. 6 7 THE COURT: Don't talk so fast we don't have a 8 record, okay. 9 MR. ROTHERT: I'll annunciate. After establishing the Gingles preconditions, the Court turns to the -- to see 10 the totality of the circumstances on the ground. And as the 11 12 Eighth Circuit notice in the en banc Blytheville case, 13 satisfying --14 THE COURT: That's Blytheville. 15 MR. ROTHERT: Blytheville. 16 THE COURT: Blytheville, Arkansas. 17 MR. ROTHERT: It is Arkansas for sure. Satisfying 18 the preconditions from Gingles takes us a long way toward 19 showing a Section 2 violation. 20 So there are nine Senate Factors that are in the Senate report that accompanied the 1982 amendments to the 21 22 Voting Rights Act. We don't have to prove any set number or 23 even a majority. I'll start by talking about Factors 2 and 7. And 24 25 that might be a pinch confusing to talk about two and seven,

but they are the predominant factors, and according to Gingles when they are present the other factors aren't essential.

Senate Factor 2 is looking for a relationship between the race of the voter and the way in which voters — the voter votes. So Dr. Kimball, Dr. Engstrom, Dr. Rodden each provided evidence of a consistent relationship between the way African Americans on the one hand vote and white voters on the other hand, how they vote.

Dr. Kimball's -- or, I'm sorry, Dr. Engstrom's case-by-case analysis found an overlap of about 10 percent overlap in voting. Dr. Rodden's top choice analysis found 0 percent overlap. And even Dr. Rodden's questionable district point estimate approach found overlap only about a third of the time.

In addition to these experts who examined the data and showed very little overlap in how black voters vote and how white voters vote, the fact witnesses, all of the fact witnesses testified that African American voters vote for different candidates than white voters.

Senate Factor 7 looks at the extent to which African American candidates win school board elections. *Gingles* again explained that this doesn't take -- mean a complete lack of success. And as Dr. Kimball testified, this is not a close call. White candidates have a much higher rate of

success than African American candidates. There's a slide here that explains it, but the success rate for white candidates is about 70 percent, for black candidates it's about 11 percent. Not a close call at all.

So if you look at the chart on the next slide, the experts on -- it shows in the last 12 contested elections four times as many candidates win and white candidates have three times the success rate of African American candidates. And that's roughly -- I mean, we talked about how terrible it is that in Ferguson African Americans are three times as more likely to be pulled over by the police. Well, here white candidates are three times as more likely to win than African Americans.

And experts on both sides talked about the power of incumbency and how important that is in elections like school board elections. But since 2006 no African American incumbent has won reelection; although in the same period there have been white incumbents who have won reelection.

So African Americans usually lose. White candidates usually win. And in Senate Factor 7 we're looking at the race of the candidate. So Senate Factor 7 is established.

I was going to talk about Senate Factor 1 and 5 together because many courts discuss them together, or back to back anyhow. Because as in this case they often go hand in hand. So Senate Factor 1 is the history of discrimination

that touches on voting. And Senate Factor 5 is whether minorities in the jurisdiction bear the effects of past discrimination.

For Senate Factor 1, Plaintiffs have shown a history of discrimination that has touched on the right of African Americans to participate in the political process. The Eighth Circuit reminds district courts that they should recognize the historic effects of discrimination in areas like employment and education and how that impacts negatively on minority political participation.

In this case Plaintiffs have shown a history of racial discrimination affecting residents of the district. It starts explicitly with Missouri law when it was the policy of the State not to allow African Americans to vote. But it also comes up in education, and in this very school district that we're talking about where racial segregation was maintained as a matter of policy even 20 years after Brown v. Board of Education.

It's also present in housing. Dr. Colin Gordon testified about how housing and segregation in housing is the chief driver of socioeconomic disparities by race and how those persist today.

As Senate Factor 5 requires, Plaintiffs have shown that African Americans in the school district bear the effects of historical discrimination. There are a lot of

racial disparities. The OCR, Office of Civil Rights, data on disciplinary disparities based on race is in Exhibits 85, 86, and 93.

The OCR data reported by the Board on gaps in achievements based on race are at Exhibits 84 and 93.

Dr. Kimball testified about the disparities in treatment of law enforcement, income, employment, education. And

Dr. Gordon provided the table that's on this slide showing how the disparities are in the metro area as a whole, in the district where they are even worse, and in the census blocks that are majority African American. And you can see for almost every category looked at, each metric looked at,

African Americans are worse off. And Dr. Kimball explained how the socioeconomic disparities, the lack of socioeconomic well-being increased the cost of voting which in turn dampens the political participation. And that's what Senate Factor 5 requires Plaintiffs to show.

And, again, this is important. We've said it a few times, but Section 2 looks at how electoral processes and laws, how they interact with socioeconomic realities on the ground and with history to cause inequity and opportunity. So, again, we don't have to show purpose and we certainty don't have to show purpose of the current regime. We just have to show that there's a history of discrimination and that there are lingering effects of that discrimination that

have the effect of creating an unequal opportunity to select a preferred representative.

The rest of the factors I'll take in order. Senate Factor 3 examines whether election practices and procedures tend to enhance the opportunity for discrimination.

Dr. Kimball explained how at-large, staggered, and off-cycle features of the district's elections enhance the opportunity for discrimination. And his conclusion should not be surprising because courts, including the Supreme Court, have found such procedures enhance discrimination.

Which to change, to get rid of the inequities or how to change or, you know, different ways of dealing with districts, subdistricts, there could be a hybrid, whether to address all three of these, parts of them, and how to address them is a question of remedy. And we're certainly not going to ask you to change every feature of Ferguson-Florissant School District elections, but for Senate Factor 3 it suffices that there are these features that exist, and the proof is that they do tend to enhance the opportunity for discrimination.

Senate Factor 4 involves denial of access of minorities to well established slating processes.

THE COURT: This goes to -- is the definition of "slating" recruiting candidates?

MR. ROTHERT: It is not. According to the Second

Circuit, I believe Second Circuit -- Fourth Circuit -- according to the Fourth Circuit the Supreme Court has viewed slating as essentially involving the endorsement of candidates. And described -- the Eastern District of Missouri, a court here has said that -- the court has described slating as a group of individuals who run as a block. So we don't believe it's necessary that there be recruitment.

THE COURT: Well, if the NEA interviews all the candidates and endorses some, that doesn't mean they are running as a block. I mean, we heard a lot about the NEA endorsement, a little bit about North County labor, but I didn't hear anybody then running as a block. That's a little different.

MR. ROTHERT: The evidence was that they have shared materials and shared resources.

THE COURT: We heard about candidates running as a block, but I never heard it really with the NEA.

MR. ROTHERT: Again, this is an area where we don't have to show purposeful exclusion of African Americans. And, you know, I don't believe that there is a purposeful exclusion of African Americans, but just the results. And the results are that it matters to be endorsed by the FFNEA or North County Labor Club because the endorsees almost always win. And the endorsees are also almost never black.

THE COURT: But you got two counterintuitive 1 2 moments. The president of the FFNEA was an African American 3 most recently. 4 MR. ROTHERT: Right. 5 THE COURT: And they endorsed an African American last election who lost when another African American won. If 6 7 this was a TV screen I'd say it's pretty scrambled as to what 8 the effect is here and what we're dealing with. 9 MR. ROTHERT: Well, the effect overall is FFNEA endorsees, the last 14, 11 have won. And the ones who 10 haven't have been African American, all of them. So it makes 11 a difference whether or not you get the FFNEA endorsement, at 12 13 least if you're white. And you usually are if you've --14 THE COURT: But in the last election an African 15 American won who wasn't endorsed by the FFNEA. 16 MR. ROTHERT: That is true. 17 THE COURT: An African American endorsed by the FFNEA wasn't elected. 18 19 MR. ROTHERT: Right. And it's important I think to 20 note that the African American who was endorsed was not a black preferred candidate. 21 22 THE COURT: Well, by definition, since they didn't 23 win. MR. ROTHERT: Well, if they both would have won, 24

they could have both been black preferred. But he didn't --

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he also did not get support from the African American community.

The North County Labor Club shows the similar outcome, 12 white endorsees, one African American. The African American loses. All 11 of the 12 white endorsees wins. So it makes a difference. It makes a difference to get the endorsement.

Senate Factor 6 is the use of overt and subtle racial appeals. You heard credible testimony from several fact witnesses who said they understood, they heard, and they understood subtle racial appeals that were made. The district chose not to call a single one of its white Board members to testify that those witnesses were incorrect.

Senate Factor 8 is proved by providing evidence that elected officials are unresponsive to the needs of African Americans. Again, each fact witness, no matter who called by, testified about a lack of responsiveness by the district. And, again, no white Board members were called to testify or respond to the claim that the Board has not been responsive. And that's not surprising because in their deposition designations many Board members are wholly unaware that the African American community has particularized needs, much less what they are. The Board is the policy maker for the district. But unlike Hazelwood and Jennings, it hasn't engaged in policy initiatives to address the achievement gap.

And unlike the board for the St. Louis Public

Schools, it hasn't undertaken an initiative to address racial disparities in discipline. They've just talked about it.

And Mr. Green testified that disciplinary policies are varied by building, which allows the disparities to grow greater.

And there's the testimony about the suspension of

And there's the testimony about the suspension of Dr. McCoy. You learned from Mr. Morris's deposition that it was over a hiring decision. The community cried out literally for an explanation.

THE COURT: Let's be honest, this Dr. McCoy piece is really difficult for me.

MR. ROTHERT: Yes.

THE COURT: Because Dr. McCoy signed -- wouldn't allow the School District to release the reasons for which he agreed -- he was suspended. What do I do with that? All I have is speculation.

MR. ROTHERT: Well, there is no evidence of that.

THE COURT: There is no evidence of why he resigned.

MR. ROTHERT: Well, right.

THE COURT: There is no hard evidence. There is people saying they think or they saw or they heard.

MR. ROTHERT: Okay.

THE COURT: And I have Dr. McCoy apparently saying I do not for whatever reason want the world to know why I'm resigning.

MR. ROTHERT: Well, we've --1 2 THE COURT: What do I do with that? 3 MR. ROTHERT: Well, we've tried not to focus. We're not talking about the resignation. 4 5 THE COURT: All your witnesses talked about Dr. McCoy. 6 7 MR. ROTHERT: Yes, they did, but they are not 8 talking about the resignation, they are talking about the 9 suspension that happened five months later. THE COURT: He was suspended and then resigned, but 10 refused to allow the School District to say why. So that's 11 almost like hitting somebody with their hand tied behind 12 13 their back. Help me out. I'm not telling you I want to 14 disregard it, but tell me how I handle that. 15 MR. ROTHERT: Well, Dr. McCoy, the only thing that he asked to be confidential were the reasons for his 16 17 resignation and the charges that were filed, and that came 18 four months later and it was very different than the reason 19 why he was suspended. 20 THE COURT: How do I know that? Because it's a secret. How do I know that? I've got to take your word. 21 22 MR. ROTHERT: It's not a secret. 23 THE COURT: Well, he said he didn't want it disclosed, so how do I know it's different. 24 MR. ROTHERT: He never said he didn't want the 25

suspension information disclosed. And we know --

THE COURT: Assuming then how do I know that the suspension and resignation were for different reasons if we don't know why he resigned?

MR. ROTHERT: It's in the deposition designations of the Board members including Mr. Morris who told you why he was suspended, which was a hiring decision. And they tell us that. And they us they can't tell us the reason for the charges. So --

THE COURT: So how do we know they are not the same if we don't know what it was?

MR. ROTHERT: Well, because they are not allowed to tell us the reasons for the dismissal or the charges.

THE COURT: I'm asking your help.

MR. ROTHERT: Yes.

THE COURT: What do I do with that if I don't know?

If it's an empty set as to why he resigned, but you want to

use as an example of how the district is unresponsive, how do

I know that that's fact?

MR. ROTHERT: Well, no matter what the reason, what is significant is that the Board for whatever reason chose not to give any explanation to the public for the suspension. And the public is asking for it. And maybe -- and whether or not it's reasonable for the Board to do that or not, you know, that is -- that could be a legitimate question. But as

far as the public -- that being a need of the public to know that and the choice not to give it to them is a decision that the Board made. And it doesn't matter ultimately why he was suspended or what the reason was, but especially when as all the witnesses testified, the feeling and the word in the community was that it was because of race. To respond to that with silence and to choose not to give an explanation allows that to fester and allows that to grow and it shows unresponsiveness to that concern.

THE COURT: So that's the piece I should take from it?

MR. ROTHERT: Yes.

THE COURT: All right.

MR. ROTHERT: All right. And I'm just saying today, you know, we heard from Dr. Graves that, you know, before she was on the Board she thought the Board was nonresponsive to the concerns, that they didn't respond, and now that she's on the Board she learned that's how it works, they don't respond to the --

THE COURT: She was talking about the public comment period before a Board meeting.

MR. ROTHERT: Right.

THE COURT: She didn't say the Board doesn't respond to community interest.

MR. ROTHERT: I'm sorry.

THE COURT: She said that she understood now --1 2 MR. ROTHERT: They don't respond to the comments. 3 THE COURT: -- that at board meetings there's a public comment period, and it's not their practice to engage 4 5 in a discussion with the public when they are making a comment. That's a total -- you're extrapolating a procedure 6 7 at a Board meeting --8 MR. ROTHERT: I'm not trying to extrapolate. 9 THE COURT: -- to a philosophy of the Board, and those are entirely different issues. 10 MR. ROTHERT: No, I'm just giving the procedure that 11 we just learned about as another example of the choice, it's 12 13 a choice. The don't -- certainly you cannot -- you can 14 choose not to respond to comments in the comment period. 15 THE COURT: I just don't want you to extrapolate 16 that they had a public comment period and they don't debate 17 the public during that public comment --18 MR. ROTHERT: No. 19 THE COURT: -- period as that they are unresponsive. 20 Whatever we do here it's going to be real and based upon what's really going on. 21 22 MR. ROTHERT: Right. 23 THE COURT: And what she said was not that's the way it is, but that's the process and procedure by which they run 24

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the Board meeting.

MR. ROTHERT: Right. And that evidence is a choice 1 2 to not follow up with those comments or engage with those 3 comments. And that gave Dr. Graves before she ran a sense that they weren't being responsive to those concerns. And so 4 5 it's just the appearance of nonresponsiveness. So the final factor, because I'm over my time --6 THE COURT: I've interrupted you, so fundamental 7 8 fairness. 9 MR. ROTHERT: All right. The final factor is the 10 tenuousness of the justification for the procedures that tend to discriminate. And here this is primarily at-large 11 districts that we're talking about, and the justification 12 13 that we've heard is that it allows --14 THE COURT: Well, first and foremost it's required 15 by state law. That's the hard part. 16 MR. ROTHERT: Yes. Well, I mean, that is --17 THE COURT: They can never come to you and say we want to ignore state law and do it some other way. 18 19 MR. ROTHERT: That is true. In fact, if the state 20 law and the way it operates violates the Federal Voting Rights Act then it's not a problem. But certainly that is a 21 22 justification. THE COURT: That's why we're here, but they couldn't 23 24 do anything about it.

MR. ROTHERT: Right. That is a justification for

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one of the laws or for maintaining that. But we also have to discuss or decide whether or not the reason for that state law is tenuous. Because state laws have been passed that have racially discriminatory effects and that's what Section 2 is all about.

So the justification is that it allows the Board to represent the whole district. And that testimony comes from current Board members in their deposition designations and in the live testimony you've seen.

But they all live in Ferguson and Florissant. And the testimony from the fact witnesses on both sides of the case is that there is a north/south divide. There is a division of resources, and not all schools are represented equally and not all parts of the district are represented equally. So that's not what's happening. And that makes the justification so much as that's a justification tenuous.

So in closing I would just say that at the end of 2014 as you know the world got in on our secret, and our secret is that in many parts of St. Louis, including particularly in North County, African Americans and whites have a very different lived experience. And one of the differences is that many, many white folks do not know just how different that experience is. And a result of that is that some local governments are not responsive to the particularized needs of the African American community, and

that Ferguson-Florissant School District has been one of those government entities. And there are several features of elections there, primarily though the at-large feature that combined with the historical and present day circumstances to have a dilutive effect on the votes cast by African Americans.

We like to think of our country -- I like to think of our country as one that promises everyone an equal vote. But, of course, we didn't start out that way. We refused people the vote if they weren't white, if they weren't male, if they didn't own property. And even after the 15th Amendment, long after the 15th Amendment black voters were still facing laws and procedures that prevented them from having an equal opportunity to elect their preferred candidates. And that's why the Voting Rights Act was enacted in 1965 and why it's still the law today.

The totality of the circumstances in

Ferguson-Florissant School District demonstrates that equal opportunity has not yet arrived for African American voters. And just as the promise was supposed to be now, I think when we started our country, and the promise of equal opportunity to vote was supposed to be now when the 15th Amendment was enacted, and the promise was supposed to be now when the Voting Rights Act was enacted in 1965, the promise of an equal opportunity to elect candidates of choice is now. Not

that it may come in the future, but the African American 1 2 voters have that right now. 3 So for this reason we'd ask the Court to find a violation of Section 2 and proceed to a remedy phase. 4 5 THE COURT: Thank you. Are you ready, Mr. Rothert? Mr. Rothert, are you ready? 6 7 MR. ROTHERT: Yes. 8 THE COURT: You may proceed. 9 MS. ORMSBY: Thank you, Your Honor. 10 Let no crisis go to waste. That should be the theme of Plaintiffs' case against the Ferguson-Florissant School 11 District. Let's face it, if the word "Ferguson" was not in 12 13 the name of the school district, we would not be here today. 14 If only the Missouri NAACP and the ACLU had reached out to 15 the Board around district administrators prior to filing this 16 suit, they would have discovered a group of people who strive 17 each day to meet the needs of all students in the 18 Ferguson-Florissant School District. Perhaps they would have 19 realized there was another way, that partnering --20 THE COURT: Slow down. MS. ORMSBY: Okay. I'm sorry. That partnering -- I 21 have only 35 minutes. 22 23 THE COURT: Well, Mr. Rothert took an extra three or four, so don't panic. 24

MS. ORMSBY: All right. Thanks, I won't.

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partnering with the School District to meet the needs of the students was preferable to filing a lawsuit against the district for simply complying with the State of Missouri's election laws, election laws that ensure that the district is represented as a unit and not segregated into separate regions. They would have realized what people who live here know, that the School District is so much more than the world's perception of Ferguson.

Let me introduce to you the district's Board of
Education and superintendent. If you would just stand when I
call your name. First we have Paul Morris. Mr. Morris was a
teacher in the district for many years. When first elected
in 2011 riding a wave of anti-incumbent sentiment, he lived
in Ferguson. His children attended and graduated from the
district. During his time on the Board he moved to
Florissant where he currently resides.

Leslie Hogshead, who couldn't be here due to a doctor's appointment, is the longest serving Board member and lives in Ferguson right on the boundary of Berkeley. Leslie Hogshead is the longest serving Board member. Her daughter Erin graduated from the School District.

Rob Chabot, also first elected in 2011, lives in Ferguson and his two kids attend district schools.

Scoot Ebert, elected in 2012, lives in Florissant and also has two kids attending district schools.

Keith Brown, elected in 2013, lives in Ferguson and his daughter Tara graduated and now teaches in the school district. Mr. Brown has decided not to run for reelection in this year's April election.

Donna Thurman, you heard from Dr. Thurman on Thursday, was elected in 2014. She told you that she lives in Florissant and worked as a principal in the district serving at Griffith Elementary in Ferguson and Holman Elementary in Berkeley. She testified under oath that she believed the current at-large system was the best system for governing the district. She told you of her fears of not having qualified candidates who care about the entire district elected under a single member district electoral system. She also testified that April elections makes the most sense for Board elections, and not having staggered terms would be detrimental.

And, finally, Dr. Courtney Graves, just elected last April 2015. She lives in Florissant and has two kids that attend Cross Keys Middle School. She agreed with Dr. Thurman that the at-large system is the best system for Board elections citing the same concerns expressed by Dr. Thurman last week.

Three Board members currently living on the south side of the district, and four Board members living on the north side.

And finally there's Dr. Davis, the newly hired superintendent. You heard Dr. Thurman and Dr. Graves testify that Dr. Davis is the man to lead this district forward to address the issues of achievement gaps and discipline gaps and accreditation and all the issues that plague not only Ferguson-Florissant School District but all school districts, not only in the St. Louis metropolitan area but across the country. You heard many of Plaintiffs' witnesses share the same sentiment about Dr. Davis.

We talk about cohesiveness in this case with regard to election behavior, but this Board wants the Court to know that they are cohesive. They cohesively support the superintendent. They cohesively support the entire School District and all of its students from border to border. The Board cohesively supports the statutory at-large April elections and serving staggered terms which are currently in place.

Further, the Court should note that this Board is in favor of proportional representation for African Americans on their Board. They feel strongly that this point be made.

This Board is not standing against single member districts in order to protect the status quo. This Board believes at-large elections are the best way to conduct elections for the school board in the district. They believe that at-large elections provide the best opportunity for African Americans

to elect African American candidates.

Plaintiffs have failed to prove any violation of Section 2 of the Voting Rights Act. Plaintiffs have failed to provide — to prove a violation of the *Gingles* factors, and they failed to provide any evidence of violation of the Senate Factors under the totality of the circumstances standard.

Your Honor, I believe it makes sense to look at the text of Section 2 itself; 52, USC, Section 10301. It prohibits a voting practice or process that is not equally open to voters of all ethnicities. In other words, Section 2 requires an equality of opportunity. And the Supreme Court has repeatedly clarified that.

Under the current at-large system in

Ferguson-Florissant School Districts, African Americans have
that equal opportunity. Throughout this case Plaintiffs have
tried to persuade you that the at-large system violates

Section 2 because the outcome between the white voters and

African American voters has been unequal. But that's not
what Section 2 requires. It's not a guarantee of equal
outcomes. The question is whether there is an equality of
opportunity. And there is.

Whether there is a Section 2 violation should be analyzed in the present day, and the evidence and expert opinions in this case show that as of today African Americans

are a majority of the voting age population.

Dr. Rodden showed that no later than 2013, African Americans were 51 percent of the voting age population.

Dr. Rodden testified that using trend analysis that percentage is likely higher today. How do we know? First, since 1990 the white population has rapidly shrunk and the African American population has rapidly grown. Further, there is a huge asymmetry in the school age population. The student population is overwhelmingly African American.

Plaintiffs tried to steer this court away from trend analysis, even though their expert witness, William Cooper, relied on trend analysis for his opinion in *Fairley v*.

Hattiesburg, which was decided in an August 11th, 2015 order that I would encourage this court to look at, it's Case No. 2:13-CV-18.

Mr. Cooper and Dr. Gordon offered up these speculative theories as to why we can't rely on trends in this case. It's because African Americans may be fleeing the Ferguson area or we don't know how many African American students are sticking around in the district after they turn 18. As Dr. Rodden pointed out, these speculative theories are not consistent with good social science practice, and there's been no data offered to support them. Plus, if you look at evidence of trends in this case, you'll see that the African American population has doubled in the last 20 years

while the white population has halved. If there were a phenomena that were going to counteract those trends, the magnitude of these phenomena would have to be massive, but we don't have any evidence of them.

Let's talk a little more about Dr. Rodden's calculation that any part African American voting population is 51 percent based on the most current American Community Survey data. As this court is well aware, Plaintiffs do not want this court to look any further than the 2010 decennial census, as if time were static and it stopped in 2010. But the decennial census has its own flaws such as undercounting African Americans. The district contends that the decennial census should not be the exclusive and sole source of demographic information in this case, especially when there is more recent data out there; namely, the 2011, 2013 American Community Survey or ACS.

Plaintiffs tried to further distract from this issue by claiming that Missouri state law requires the use of the decennial census for certain purposes such as redistricting, but that's not what we're doing here. We're trying to figure out as of today the African American share of the voting age population. There's no state law that prevents us from using the ACS to do that.

Mr. Cooper admitted that his back of the envelope calculation, which he would stand by, showed that in 2012 the

any part black voting age population was 49.8 percent, even though he improperly used two different data sets to make that calculation. 0.2 percent equals 102 people. While we disagree with his method and calculation and his results, it's impossible to believe that the African American voting age population hasn't increased by 102 people in the last four years.

Now, you heard Plaintiffs' counsel repeatedly ask whether the U.S. Census Bureau actually publishes a percentage for the any part African American percentage of voting age population in the 2011, 2013 ACS. Dr. Rodden acknowledged that it didn't, and that the 51 percent number was based on his own estimate. Plaintiffs' counsel also asked Dr. Rodden about margins of error in the ACS and whether sampling methodology is reliable for population estimates.

The district contends that there is plenty of evidence to show that the ACS is reliable for purposes of this case, and so are Dr. Rodden's estimates of any part black voting age population as of the 2011, 2013 ACS. But remember, Your Honor, Section 2 asks whether there is a violation as of today. The 2011, 2013 ACS data is at least three years old. Therefore, the question is what has been happening since then?

I remember Dr. Gordon refused to answer any

questions about trend analysis because he didn't want to speculate about the future; we're not talking about the future. We're talking about what has happened up to today. And there has been no evidence to persuade this court that the undeniable trends of the last 25 years have discontinued or reversed. When you combine that with the 2011, 2013 ACS data and Dr. Rodden's estimates based on that data, you can only reach one conclusion; African Americans are the majority of the voting age population as we stand in this courtroom today.

Now, Plaintiffs tried to temper this claim by claiming that even if African Americans are the majority of the voting age population, they are not a majority of the voters. To make this point, it was incumbent on the Plaintiffs to show that there are depressed rates of voter registration and voter turnout among African Americans within the district. You yourself asked Plaintiffs if they planned to provide this information to the Court, to which they replied in the affirmative. They didn't do it. Instead they only offered evidence on a statewide registration rate of African Americans and the statewide felony disenfranchisement rates, and then they wanted this Court to assume that the statewide rates are the same in the district.

But as Dr. Rodden testified, the gaps in socioeconomic measurements between African Americans and

whites are actually smaller in the district than in the state and that there are no prisons in the district, which is where felons typically appear when it comes to demographics. This means that if anything the gap in voter registration in the district is actually smaller than it is statewide.

So Plaintiffs have a failure of proof as far as voter registration goes. And then when it comes to turnout, there is also a failure of proof. The only evidence Plaintiffs offered was some homogenous precinct analysis performed by Dr. Kimball. As both Dr. Rodden and Plaintiffs' expert, Dr. Engstrom, testified, this sort of analysis is unreliable. It relies on only a handful of precincts, five in this case, instead of looking at the district as a whole. Dr. Kimball incredibly offered this unreliable analysis after writing in a blog that at least in 2014 the differential between African American and white voter turnout was weak.

Dr. Rodden on the other hand examined voter turnout as a percentage of registered voters. He found out with the exception of two elections, African Americans and white voter turnout has been basically the same in recent years. The two exceptions were 2011 and 2015 in which there was a mayoral election in Florissant that may have spurred voter turnout in an area that is mostly white. Even though that increased the gap in voter turnout in the district, it was an exogenous influence and not something intrinsic within the district

that could help Plaintiffs' case.

And recall that Plaintiff's case tried to make a big deal about Dr. Rodden calculating voter turnout as a percent of registered voters as opposed to the voting age population as a whole. That criticism would matter if we actually knew the voter registration rate in the district, but the Plaintiffs never offered it. And we know that African Americans have a larger share of the voting population — age population, and so even if whites have a slightly better turnout rate, there's an equal opportunity on both sides. And now we're back to the text of the statute, an equal opportunity means no Section 2 violation.

So what are we left with? Without a doubt African Americans are majority of the voting age population. Without a doubt African Americans are also the largest group of voters. Without a doubt whites are minority of the voting age population. And Plaintiffs have failed to establish the voting age population is not a reliable proxy for actual voters, so how can a larger group of voters be submerged into a smaller group of voters? The answer is they can't.

Hazelwood School District uses the same election system with comparable demographics, and they have a majority African American School Board. I believe Plaintiffs' fact witnesses were asked about that, one especially, and he said it's self evident. We agree, we think that when African

Americans are the largest share of voters, it's self evident that they have an equal opportunity to elect their candidate of choice. And that's why this court should find in favor of the District and not disrupt the current system.

Gingles II requires that African Americans and white voters have distinctly different political preferences. And Gingles III asks whether African American preferred candidates typically lose because of white block voting. It bears repeating here that cases discussing Gingles II and III speak of a white majority that cancels out the votes of African Americans. Of course we don't have a white majority here.

There's been evidence showing that whites typically prefer white candidates, and blacks typically prefer black candidates. No one disputes that. In fact, that's the case around the country as Dr. Rodden testified. But there are also many elections where white and black voters share the same candidate of choice, and there are also several elections where whites cast a significant share of their ballots for black preferred candidates and vice versa. In other words, there's a lot of crossover voting.

Plaintiffs would have this court ignore the overlap in voter preferences by imposing an unduly narrow definition of what qualifies as a minority preferred candidate.

Plaintiffs have offered a series of restrictions such as if

there's an overlap in the confidence intervals then we can't qualify that as a candidate of choice.

Now, it's true that in other contexts confidence intervals mean we don't know for certain whether one number is higher than the other, such as in voting turnout. But as Dr. Rodden testified, it does not make sense to use this confidence interval restriction when identifying candidates of choice because it ignores the inherent feature of a multi-vote system. In other words, Plaintiffs want to go inside the minds of the voters and say, well, they didn't really prefer this person, but we can't know what the voters really thought, so the best method available is to rank preferences according to the highest point estimates.

But it's not enough just to show a correlation.

Gingles III also requires that white block voting be responsible for African American preferred candidates losing. As we have shown throughout trial, when an African American preferred candidate loses an election, there is more to it than meets the eye. For example, even though African American voters did not see any of their preferred candidates elected in 2011, there was a huge anti-incumbent sentiment among voters, and African American voters supported two incumbents.

I found it deeply ironic that Dr. Engstrom testified that electoral success of Dr. Graves in 2015 should be

chalked up to some alternative cause, but when it came to election years such as 2011, he was unwilling to look at alternative causation. I believe Dr. Engstrom was on the stand and said that *Gingles* does not require causation analysis, but then he admitted that he did causation analysis in 2015. Why? Because Plaintiffs want to discount the success of African Americans, but they don't want to hear about alternative causation whenever African Americans lose. For them it's always about race, unless it's a good election for African Americans, then it's about something else.

I want to talk briefly about those close calls. As Dr. Rodden testified, if there were only 216 votes that had been cast for Mr. Savala and Mr. Henson, we would have a majority African American Board today. Only 216 votes. I want that to sink in. Does that sound like a system that does not provide an equal opportunity to both sides? Does that sound like a system that needs to be overhauled. Changing an election system is not something that this court takes lightly, and rightly so. The corollary is that Plaintiffs must give this court a sufficient basis to do so, and they haven't.

Even if the Court should find some violation under the *Gingles* factors, which the District vigorously argues is not possible, Plaintiffs must also prove under a totality of the circumstances standard violations of the Senate Factors. Defendants do not deny the historical and shameful past of discrimination against African Americans in the St. Louis area, but the analysis must go farther. Does that past discrimination prevent African Americans today from participating in the electoral process? Plaintiffs provided no evidence, as I previously discussed, that in the Ferguson-Florissant School District African Americans do not register to vote at the same level as whites. I've also discussed the testimony that showed that African Americans and white voters turn out to vote at relatively the same rate.

And Mr. Hudson, Mr. Henson, Dr. Graham, Mr. Johnson, Dr. Thurman, and Dr. Graves all testified under oath that they had full access to the political process. The evidence shows that African Americans are not preventing --

THE COURT: Doesn't that really go to more of the systemic problems? As we know in the school district, 80 percent of whites own their homes, 50 percent or fewer of the African Americans rent, right?

MS. ORMSBY: 50.7 of African Americans own their homes.

THE COURT: But almost 50 percent rent.

MS. ORMSBY: Right.

THE COURT: And we know by definition, and we actually heard your witness this morning, moving engenders

another obligation to register. And the historical housing discrimination creates that. It's not anything the School Board did, but we're left with the reality that renters are less stable typically by definition and, therefore, the barrier to voting is greater because every time they move they are going to have to register. Where that 80 percent of the whites who register, it's done. Just systemic issues in housing discrimination otherwise. I mean, that's all built into this that I have to consider, correct?

MS. ORMSBY: That's correct.

THE COURT: All right. So you can't say there's no evidence or there's no impact. And it does matter.

MS. ORMSBY: I believe it does matter, but it's incumbent on the Plaintiffs to show you if it matters enough, and they haven't done that.

THE COURT: All right.

MS. ORMSBY: Mr. Green, former Ferguson-Florissant
NEA president -- wait a minute, I lost my space, I'm going to
go back.

We've heard lots of testimony with regard to racially polarized voting. The parties agreed that 2014 was an election that was racially polarized, but Plaintiffs fail to provide any convincing evidence of such in the other elections analyzed. And you've heard Dr. Thurman and Dr. Graves testify that just because a candidate is black

does not mean that candidate is someone they have supported. Every fact witness has testified that they have voted for and supported candidates of the opposite race. Testimony supported the fact that whether a candidate is deemed qualified is the most important criteria for choosing a candidate.

Mr. Green, former Ferguson-Florissant NEA president, testified that there is no FFNEA slating process that excludes African American candidates. Candidates are not recruited to run. Their endorsement process is open to all candidates. And there is no control over the endorsed candidate's campaign. FFNEA is not a slating organization. Dr. Kimball carelessly did not even bother to find out the FFNEA or the North County Labor Club's endorsement process or which candidates even applied before irresponsibly alleging that the endorsement system was detrimental to African American candidates.

Your Honor, I really want to focus on this candidate slating issue for a minute here because I think it's a microcosm of the Plaintiffs' case. Senate Factor 4 asks about the exclusion of members of the minority group from candidate slating processes. In other words, are African Americans shut out of the slating process itself? We've already shown that the FFNEA and North County Labor are not slating organizations. However, Plaintiffs focus their

entire case on outcomes of the slating process. In other words, did African American candidates receive the same number of endorsements as whites? But what Plaintiffs didn't focus on, as they should have, is whether African Americans were excluded from the process itself, such as whether the slating groups refused to send them questionnaires or invite them to interviews. There was no evidence on this.

But if you look at Plaintiffs' case from trial, you would think that Senate Factor 4 requires slating groups, should they exist, to give equal number of endorsements to both races. But that's not what it requires. It only requires that the slating process be equally open to both races, and it is, as Mr. Green, Dr. Graves, Dr. Graham, and Dr. Thurman all testified.

Now, I said that Plaintiffs' treatment of Senate Factor 4 is a microcosm of Plaintiffs' entire case. Why? Because Plaintiffs treat Section 2 as requiring equality of outcomes in elections, just as they treat Senate Factor 4 as requiring equality of endorsements in its slating process. That's not what either issue is about.

That brings me to the issue of responsiveness to the needs of the African American community. During this trial you didn't only hear from Board members Dr. Thurman and Dr. Graves, you also heard from Dr. Graham, a former Board member who was elected in 1988 and who served until 2011.

She herself told you how in her experience the Board has been responsive to the concerns of the African American community during her time on the Board, and that her failure to receive the FFNEA endorsement in 2011 and her eventual loss had nothing to do with her race, but had to do with an agitated electorate that as a result of some of the incumbent's votes.

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Past and present African American Board members testified the Board was responsive to their suggestions. Mr. Green testified that the Board acted in the best interest of all students, both black and white. But Plaintiffs would rather you look at the emotional issue of Dr. McCoy's suspension and eventual resignation. Because the Board did not announce to the world the specifics of the personnel issue with Dr. McCoy, Plaintiffs would have you believe that the Board is not responsive to the African American community. No other examples of unresponsiveness was presented, only the issue of Dr. McCoy's suspension and eventual resignation. The Board followed its policies and procedures with regard to personnel issues, the same policy and procedure that Dr. Graham testified was in place during the time she served on the Board. The Board protected Dr. McCoy's privacy. The Board attempted to show concern about the community's confusion and anger while following their policies. You saw how angry the crowd was at the infamous board meeting shown on the video played by

Plaintiffs. The Board moved the meeting to a facility that would provide an opportunity for everyone to attend. They listened to each and every person who wanted to voice their concerns. They sat there while people like Mr. Hudson screamed and threatened them with legal action. Yet when you asked Mr. Hudson or Mr. Henson or Mr. Pruitt or Mr. Johnson, all who claim to have known Dr. McCoy personally, whether they asked Dr. McCoy for the information they so desperately wanted, they all said they did not, they didn't think it would be appropriate.

Other than this one example which holds no merit,

Plaintiffs failed to provide any other examples of the

Board's lack of responsiveness to the needs and concerns of

the African American community.

It's true that this area has an unfortunate history, and no one disputes that, and there are vestiges of that history. But there has been no evidence presented that the Board members are perpetuating those vestiges. To the contrary, as you heard via testimony, and you'll see in the deposition designations, the Board members are doing everything in their power to provide the best education for all students.

You've heard testimony that the Board members, no matter where they live, are able to learn about and interface with residents of all geographic areas. Some went to school

in those other areas. Some worked in those other areas. They represent the entire district. And, in fact, an at-large system helps guarantee responsiveness because Board members are accountable to all geographic areas, not just some.

Even Plaintiffs' fact witness, Dr. Graham, testified that running an election across the entire district is possible as long as you work hard and get out the vote. And you have heard testimony that a single member district system would reduce the candidate pool and entrench incumbents. In fact, that's what's happened in the cities in this area that use single member districts.

Plaintiffs want to ignore those comparisons but they are there and they should not be ignored. The bottom line is that both expert witnesses' and lay witnesses' testimony confirm that the at-large system is best for the district, both for its voters and its students. Plaintiffs wanted to impugn the District for holding elections in April when we know that's a creature of state law and there are legitimate public policy reasons for doing so. Plaintiffs wanted to impugn the District for staggered terms, but that's actually helpful so we don't get a fresh Board coming in and out and having to learn from scratch. That's the best they could come up with, and it's just not enough under the totality of the circumstances.

I could go on and on but the pattern is the same,

Plaintiffs failed to provide evidence that vote dilution has

occurred which prevents African Americans an equal political

opportunity.

I would be remiss, however, if I failed to point out to the Court an example of how — an example of how Plaintiffs want both their cake and to eat it too. Plaintiffs argued vigorously against Dr. Rodden's findings and opinion that currently the African American voting age population is over 50 percent as I previously discussed. Yet in their proposed illustrative plans they ask there be four majority African American districts. Does this make sense? If the African American voting population is less than 50 percent, wouldn't three districts be proper? But they ask for four. Plaintiffs can't have it both ways.

The Ferguson-Florissant School District is following Missouri statutes. As a result they are faced with this lawsuit. The costs have been high, not just monetarily, but in terms of time, effort, and attention. All of these costs are better spent on the students of the Ferguson-Florissant School District.

I urge this Court to find in favor of the District.

Let these good people go about their jobs of educating the students of the District. That's why they volunteer for the job of School Board. That's why Dr. Davis was hired. Let

them spend the District's money on educating and caring for the students of the District. Let them spend their time, efforts, and attention on educating and caring for the kids attending school in the District. Let them focus on what is important. Let these Board members do what they've been elected and volunteer to do. Let this superintendent get on with what he was hired to do. Agree with these Defendants that the best opportunity for African American representation is the current at-large system. Find that the District has not violated Section 2 of the Voting Rights Act.

Thank you.

THE COURT: Thank you all very much. Who is going to take the lead here? Mr. Rothert, you're anticipating something, so what do you got?

MR. ROTHERT: Are we going to talk about scheduling?

THE COURT: Yeah.

MR. ROTHERT: Well --

THE COURT: I still have to read two binders of depositions you all gave me on Thursday.

MR. ROTHERT: You're welcome. I spoke with

Ms. White, the court reporter from last week, and she

indicated that she thinks the transcripts could be addressed

within six weeks, and that she is going to try to get them

out on a rolling basis.

THE COURT: That would be helpful to everybody.

MR. ROTHERT: So I think the earliest --1 2 THE COURT: Have you all talked about a schedule? 3 MS. ORMSBY: No, Your Honor. MR. ROTHERT: We haven't. 4 5 THE COURT: Why don't you approach. Let's work through it. So what were you thinking? 6 7 MR. ROTHERT: What is it that you're looking for? 8 THE COURT: Well, there's two things at this point: 9 Proposed findings of fact and conclusions of law from the 10 parties. We have some issues that were kind of left outstanding as to Dr. Kimball's testimony on voter 11 registration, bullet voting, and super majority testimony. 12 13 Weigh in on that, tell me what you think. 14 And maybe you all can agree on this, why I hesitated 15 to say the evidence is over, Dr. -- it wasn't Dr. --16 Mr. Cooper, he has the Washington apple picker history, but 17 obviously he's done a lot of this work. Wanted to get into 18 some new ACS data I thought, but it was objected to because 19 nobody had seen it. Not to strike terror in anybody's heart, 20 but the world didn't end in 2010 as we all know. A lot of things have happened, a lot of things continue to happen. 21 22 You know, if there is out there a better set of data 23 as to the voting age population in the school district, I'd

MS. ORMSBY: Your Honor, that --

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like to know it.

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THE COURT: But I --
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               MS. ORMSBY: I would just state that he was
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      referring to the 2014, one year ACS.
               THE COURT: Oh, okay.
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               MS. ORMSBY: Which is not applicable to the size of
      the school district.
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               THE COURT: There's a three-year ACS and a five-year
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      ACS, but the one-year ACS is --
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               MS. ORMSBY: Correct.
               THE COURT: I get it, if that's all we were talking
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11
      about.
               MS. ORMSBY: Yes.
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               THE COURT: But if there's a five-year ACS that's
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      available. I mean, any speech I give in any case, I don't
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      like to create an artificial universe. We need to deal with
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      reality, right?
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               MS. ORMSBY: Your Honor, the five-year is actually
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      data that's older than the three years.
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               THE COURT: Oh, so it's a rolling five-year?
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               MR. ROTHERT: It's a rolling five years so it goes
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      back.
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               THE COURT: But you understand my point.
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               MS. ORMSBY: I absolutely do.
               THE COURT: If there is better information.
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               MS. ORMSBY: Absolutely do.
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and I know we're not at the remedy phase, but even if we take, I assume the facts in the light most favorable to the Plaintiffs, the voting age population is roughly equal within the margin of error. If I were to take a graph from 1980 or 1990 forward, which I bet it's flattened out a little bit, but if I were just to draw a graph, Dr. Rodden has got a point.

I'm just telling you what I need to hear from you all, you know what I mean. If I were to still find a violation, are there remedies out there that sunset? I mean, one of the problems I have, of course, is this is a state law and every other school district in the state, I guess save for the Kansas City School District --

MR. ROTHERT: Correct.

THE COURT: -- follows that state law. I'm just talking out loud to be honest with you guys. The points you make, there's a lot of valid points, but they are not just valid in Ferguson-Florissant, right, the state legislature at some point evaluated all those factors and made some decisions, so there's public policy of the state. You're asking me to change it because it contributes to the situation that you described. But it's not unique, I mean, there's -- how many school districts are there in North County? One of our biggest Balkanization problems was St.

Louis, right? There's a lot. Why is Ferguson-Florissant unique among them? I need to understand, and what, if anything, I should do.

And is the remedy -- I mean, you know, the first thing Dr. Rodden said is I didn't want to take this case because I thought it was antithetical to my view of African American participation in their community. But the more I looked at it, he said, the more I concluded that the remedy that the Plaintiffs are seeking actually damages the African American community.

The last thing any of us want is a counterintuitive result. I need help on that. I need help on the Dr. McCoy issue. I'm just telling you where I see the strengths and weakness and where I need the most help in understanding the situation, because there isn't anyone here who doesn't want a school board that represents the students that make sure that the students get educated. I don't doubt the sincerity and the motives of everyone in this room.

MS. ORMSBY: May I --

THE COURT: There's nuances to the facts, and what do we do about it. And you need to help me so I get to that place. I mean, Mr. Cooper was able to draw not just four but six African American districts out of seven. That's pretty amazing stuff. So anyway, I'm all ears to it.

What other issues do you all think you need to weigh

I mean, obviously you're not going to do this in 15 1 2 pages, I kind of feel that coming. 3 MR. ROTHERT: And these issues that you want us to weigh in on, do you want that as part of the proposed 4 5 conclusions of law? THE COURT: No, I think a separate brief. 6 7 MR. ROTHERT: Or a separate brief. 8 THE COURT: A separate brief. 9 MR. ROTHERT: Okay. THE COURT: And then you have your proposed findings 10 of fact and conclusions of law. I see them as separate 11 documents. And I'm being totally honest with you about what 12 13 I need to understand better so I can do the right thing in 14 this case, whatever that is. 15 MS. ORMSBY: Your Honor. 16 THE COURT: Yeah. 17 MS. ORMSBY: As far as the McCoy issue, I personally 18 can provide information because I was the attorney for the 19 district in that case and had the conversations with 20 Dr. McCoy and his counsel. I'm happy to provide an affidavit providing the information I have. 21 22 THE COURT: No, I mean, I don't --23 MS. ORMSBY: I don't think there's any testimony --THE COURT: -- think disclosing secrets to me helps 24 25 anybody.

MS. ORMSBY: Right. I just don't think there's any testimony that can be provided.

THE COURT: No, the confidential nature of that, I don't see any reason to invade that.

MS. ORMSBY: Okay.

THE COURT: But I need to understand --

MR. ROTHERT: How it's applicable.

THE COURT: -- how it's applicable to this case.

MS. ORMSBY: Okay.

THE COURT: I find it a difficult issue at best.

But I understand Mr. Rothert's argument that the failure to respond to it, even if appropriate on one hand there were other ways that could have been responded to. I've got to figure out in context what to do with it.

But I'm just -- you asked me what I was curious about, those are the things -- and I got a lot -- apparently I got several hundred, maybe a thousand pages of reading to do before I get to your briefs when I read all the deposition excerpts you've agreed on.

And of course there's just the overarching issue of is the remedy appropriate in a roughly equal jurisdiction; that is, roughly equal between African American and non-Hispanic white voters. What do you do, and what are the potential remedies?

So now is the time when we're being honest, what

else do you think we ought to cover?

MR. ROTHERT: Well, do you want us -- I mean, we've not talked about potential remedies in our briefing so far. Is that something that would be helpful?

THE COURT: You've shown me there's a remedy.

MR. ROTHERT: Right.

THE COURT: I mean, let's be honest, say here's a remedy that's available, I get that. That's probably the lowest barrier you got in some ways.

 $\ensuremath{\mathsf{MR}}.$ ROTHERT: But we could be more deliberate about that and more specific.

THE COURT: The one piece I know is you have an interest in telling me why I don't listen to Dr. Rodden and not upset the apple cart if things are trending a certain way, let's be honest. And I would hate to institutionalize a remedy that has the opposite effect of what you wanted, and that is to limit the voting power of African American voters by carving up the District and preserving white non-Hispanic white seats. Right? Are there any cases out there where the remedy has a sunset or the Court retains jurisdiction to revisit after the next census, those kind of things? I just want --

MR. ROTHERT: Right.

THE COURT: -- it for the calculus. That's all part of it. So when -- unfair to you now, when do you want to

write all this? 1 2 MR. ROTHERT: Well, it seems like the brief part 3 probably happened before there was a transcript maybe. But I think -- I calculate around March 4th is when we'll probably 4 5 have the whole transcript, although it will be rolling in before then. 6 7 THE COURT: So given that, when do you think --8 MS. ORMSBY: Well, considering our testimony is at 9 the end of that rolling transcript --MR. ROTHERT: That's true. 10 MS. ORMSBY: -- I would certainly like two to three 11 weeks after that transcript is complete before any sort of 12 13 facts or conclusion, preferably four weeks actually. Thirty 14 days would be nice. 15 THE COURT: Yeah. What do you think, Mr. Rothert? 16 MR. ROTHERT: Well, we'd like it to be shorter than 17 that. 18 THE COURT: Sure. 19 MR. ROTHERT: Four weeks after would be April Fool's 20 Day. 21 THE COURT: We're going to make it April the 8th. 22 MS. ORMSBY: Thank you, Your Honor. 23 THE COURT: The weekend before that is Good Friday, April Fool's Day, none of those feel good at the moment. So 24 25 April the 8th. And how long to respond? I'll give you a

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chance to respond to each others' -- because it's
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      simultaneous briefs and simultaneous responses, we're not
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      going to do a staggered brief or response reply. You want
      two weeks, three weeks, and I'll take it under submission?
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               MR. ROTHERT: I think there will be -- we'll
      probably be anticipating each other's responses pretty well,
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      so two weeks?
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               MS. ORMSBY: That's fine.
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               THE COURT: So April the 22nd. Anything else we
      should talk about while we're together?
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               MS. ORMSBY: The brief that you want on these
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      issues, the same date?
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               THE COURT: Same dates.
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               MS. ORMSBY: All right. I can't think of anything
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      else.
                             I think that's it.
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               MR. ROTHERT:
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               THE COURT: Well, thank you all very much. It was a
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      well tried case. I enjoyed everyone's efforts, appreciate
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      them, and look forward to working with you in the future.
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      Thank you.
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               MS. ORMSBY: Thank you, Your Honor.
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               (Court in recess at 12:17 p.m.)
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CERTIFICATE

I, Susan R. Moran, Registered Merit Reporter, in and for the United States District Court for the Eastern District of Missouri, do hereby certify that I was present at and reported in machine shorthand the proceedings in the above-mentioned court; and that the foregoing transcript is a true, correct, and complete transcript of my stenographic notes.

I further certify that I am not attorney for, nor employed by, nor related to any of the parties or attorneys in this action, nor financially interested in the action.

I further certify that this transcript contains pages 1 - 93 and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

IN WITNESS WHEREOF, I have hereunto set my hand at St. Louis, Missouri, this 26th day of February, 2016.

/s/ Susan R. Moran Registered Merit Reporter